The Parliament of Kenya has, indeed, benefitted from initiatives by the CPA-UK, which has carried out several capacity-building programmes for Members and staff, both locally and at the seat of the UK Parliament in London...The programmes have been noted to be key in improving mastery and flair of parliamentary procedures among Members of Parliament.’

Hon Justin Muturi, Hon Speaker of the National Assembly of Kenya
Hansard, 30th August 2018
CONTENTS

1-2 Messages from the Chair and Chief Executive
3-4 About CPA UK
5-6 2018/2019 at a Glance

Work By Theme:
7-10 Parliamentary Strengthening
11-12 Public Accounts Committees
13-14 Women in Parliament
15-16 Modern Slavery
17-18 Trade
19 Engagement in the UK Parliament
20 Finances
21-22 Image Gallery
23 Looking Ahead
It has never been a more exciting time for the UK to be a member of the Commonwealth. In the 70th year since the modern Commonwealth was formed, and one year after the UK hosted the Commonwealth Heads of Government Meeting 2018, the Commonwealth Parliamentary Association UK is pivotal to ensuring our UK Parliament and parliamentarians remain connected and open to others around the Commonwealth.

My colleagues on the Executive Committee and I have thoroughly enjoyed being part of the Commonwealth Parliamentary Association UK this last year. From attending a workshop on parliamentary oversight of trade agreements, to opening a debate on the Commonwealth in the House of Commons, to meeting and working with my counterparts across the Commonwealth, the Commonwealth Parliamentary Association UK's work has added great value to my role as a UK Member of Parliament.

I wish to thank my parliamentary colleagues who generously give up their time to work with the Commonwealth Parliamentary Association UK, and I encourage those that haven't yet worked with us to get in touch to find out how they can get involved.

James Duddridge MP leads the debate about the Commonwealth in the House of Commons on 7 March 2019
First and foremost, I wish to thank the Commonwealth Parliamentary Association UK team of over 30 members of staff for their continued hard work and dedication. They operate from the CPA UK office situated in Westminster Hall and use this base in Parliament to organise projects and programmes for UK MPs, peers, parliamentary staff, clerks and officials to visit and host their counterparts across the rest of the Commonwealth to understand and learn from each other.

The Commonwealth Parliamentary Association UK successfully launched its Strategy 2018-2022, and its work from April 2018 to March 2019 has closely followed the key themes of parliamentary strengthening, scrutiny of public accounts, women in parliament, modern slavery, trade and security.

This Annual Review seeks to demonstrate the richness and breadth of our work over the year; however, it is by no means exhaustive. I am always happy to come and talk about the opportunities the Commonwealth Parliamentary Association UK offers, and echoing the words of James Duddridge MP, please do get in touch.
The Commonwealth Parliamentary Association UK (CPA UK) supports and strengthens parliamentary democracy throughout the Commonwealth.

Using peer-to-peer learning, CPA UK creates opportunities for UK Parliamentarians to meet their counterparts from across the Commonwealth to share and learn from each other on themes including scrutiny of public accounts, trade, modern slavery, women in parliament and security.

CPA UK is located in, and funded by, the UK Parliament. It is governed by an Executive Committee of 20 parliamentarians from the House of Commons and House of Lords who are elected at an Annual General Meeting. It is the largest branch of the Commonwealth Parliamentary Association.

The 2018-2022 CPA UK Strategy defines the following objectives and themes which inform the shape and focus of CPA UK’s work.

**OBJECTIVES**

- **To strengthen parliamentary democracy** by supporting the development of inclusive, representative and transparent Commonwealth parliaments, fully effective holding the executive to account and representing the interests and concerns of the electorate
- **To link Westminster with the Commonwealth** by promoting collaboration, understanding and cooperation between parliaments
- **To set and demonstrate high performance standards**

**STRATEGIC THEMES**

CPA UK’s parliamentary strengthening work is guided by the following strategic themes:

- **Public accounts committees** – supporting effective scrutiny of public finances
- **Women in parliament** – supporting women parliamentarians
- **Modern slavery** – supporting parliaments legislate against human trafficking and forced labour
- **Trade** – supporting effective parliamentary oversight of trade agreements
- **Security** – supporting effective parliamentary oversight of national and cyber security legislation
With core funding from the Houses of Parliament, CPA UK leverages additional funding from the UK government’s Conflict, Security and Stability Fund for special projects.

**THE MODERN SLAVERY PROJECT**

- Strengthening legislation to combat modern slavery and supporting the role of parliaments in providing scrutiny of anti-slavery legislation.

**THE COMMONWEALTH PARTNERSHIP FOR DEMOCRACY**

- Supporting a network of Commonwealth-wide public accounts committees to promote best practice and effective scrutiny of public expenditure.

**UK OVERSEAS TERRITORY PROJECT**

- Enhancing public financial scrutiny and accountability through supporting public accounts committees, internal and external audit offices in nine UK overseas territories.

**A £0.5m Two Year Project**

- We work with Commonwealth parliamentarians, lawyers and experts.

**A £0.35m Two Year Project**

- We work with the Westminster Foundation for Democracy.

**A £2.3m Four Year Project**

- We work with the UK National Audit Office and the UK Government Internal Audit Agency.
Over 850 Commonwealth parliamentarians and clerks have participated in CPA UK programmes

68 Commonwealth parliaments have worked with CPA UK

26 Delegations from the UK to other Commonwealth countries

21 Delegations from other Commonwealth countries to the UK

8 Multi-country programmes

For more information about CPA UK work, please visit www.uk-cpa.org
41 Countries and 17 territories engaged with in 2018/2019:

**AMERICAS AND THE CARIBBEAN REGION**
- Barbados
- Belize
- Canada
- Guyana
- Jamaica
- St Lucia
- Trinidad and Tobago

**EUROPE REGION**
- Cyprus
- Malta
- United Kingdom

**ASIA REGION**
- Bangladesh
- India
- Malaysia
- Pakistan
- Sri Lanka
- Hong Kong

**PACIFIC REGION**
- Australia
- Fiji
- Kiribati
- Nauru
- New Zealand
- Papua New Guinea
- Samoa
- Solomon Islands
- Tonga
- Tuvalu
- Vanuatu
- Cook Islands
- Niue

**AFRICA REGION**
- Cameroon
- The Gambia
- Ghana
- Kenya
- Malawi
- Mauritius
- Mozambique
- Namibia
- Nigeria
- Rwanda
- Seychelles
- Sierra Leone
- South Africa
- Uganda
- Zambia

**CROWN DEPENDENCIES**
- Alderney
- Jersey
- Isle of Man
- Guernsey

**UK OVERSEAS TERRITORIES**
- St Helena
- Bermuda
- Anguilla
- Gibraltar
- Cayman Islands
- Falkland Islands
- Turks and Caicos Islands
- Montserrat
- British Virgin Islands
- Pitcairn
PARLIAMENTARY STRENGTHENING

Parliamentary strengthening sits at the heart of CPA UK’s work. Activities are tailored at the request of the partner parliaments, and are designed to allow knowledge sharing amongst parliamentarians and clerks to develop practical skills and ideas.

Activities include programmes in Westminster, around the UK and overseas.

A highlight of 2018/2019 was the 67th Westminster Seminar on Effective Parliaments hosted by CPA UK in the UK Parliament. Over 60 Parliamentarians from 30 legislatures came together to meet their counterparts from across the Commonwealth.

Delegates at the Westminster Seminar

Participants shared knowledge and experiences, and developed their parliamentary skills to improve their effectiveness as representatives and legislators.

Hon Laadi Ayii Ayamba MP from Ghana addresses the Westminster Seminar drawing upon the highlights of her parliamentary career and the challenges she has overcome.

Over the last ten years, more than 640 members and clerks have attended the Westminster Seminar in UK Parliament including:

- 52 ministers
- 28 former ministers
- 5 premiers
- 28 speakers
- 12 former speakers

Time and budget constraints often limit the participation of many Pacific Island legislatures in the Westminster Seminar held in the UK Parliament, therefore CPA UK ran the Pacific Islands Parliamentary Workshop in partnership with the Parliament of New Zealand in April 2018.

The workshop was an interactive opportunity for rigorous discussion on parliamentary best practice and comparative analysis across Pacific parliaments and the UK. The programme included split sessions for members and clerks, and focussed on clerk and member relations, the work of committees, representing constituents and addressing common issues and challenges.
In October 2018, CPA UK hosted a delegation to the UK Parliament from the **National Assembly of Belize** led by Hon Laura Tucker-Longworth, Speaker of the House of Representatives.

The visit constituted the first exchange between the two parliaments in eight years, and offered opportunities to observe parliamentary procedure in Westminster and to engage with UK Members of both Houses on salient issues from women’s representation to national referendums.

With only five women among the 43 Members of the National Assembly, the Speaker and other delegates were interested in ways to promote gender balance in parliament.

In discussion with Vicky Ford MP, Chair of the All-Party Parliamentary Group on Women in Parliament, the Women and Equalities Committee Specialist, and the UK’s Gender Sensitive Parliament Audit lead, delegates explored strategies from the involvement of parties to gender mainstreaming of scrutiny work.

Delegates were also interested in the recent UK experience of organising and carrying out a national referendum in light of their own poll on a border dispute. A meeting with Sir John Holmes, Chair of the UK Electoral Commission, offered relevant insights into past challenges and current approaches.
In January 2019, CPA UK hosted a delegation from the Parliament of Malaysia, led by the Speaker of the Malaysian House of Representatives following the first change of government since independence. With parliamentary reform in mind, the delegation explored the UK Parliament’s approach to parliamentary questions, the provision of parliamentary services, committee oversight, and the financial independence of Parliament.

HE Dato’ Mohamad Ariff bin Md Yusof and the Malaysian delegation with Rt Hon Andrea Leadsom MP, Leader of the House of Commons

CPA UK has worked closely with the National Assembly of The Gambia since the 2016 elections which brought an end to autocratic rule. In May 2018, in response to a request from the Speaker of the National Assembly, CPA UK and the National Assembly of The Gambia created a plan of support needed. In particular, a request was made to review the current Standing Orders, the rules under which the House regulates its proceedings.

A team of dedicated Gambian National Assembly staff working with two clerks from the Northern Ireland Assembly produced a draft review of the Standing Orders and a plan for what needs to happen for them to be adopted.

CPA UK expects the new standing orders to be adopted and members trained on how to use them by summer 2019. This will make the National Assembly more independent and efficient.

CPA UK organised a three day programme of discussions, including with Rt Hon Lord Beith, former Chair of the Liaison Committee, and the Clerk of Committees Paul Evans, who highlighted the powers available to UK select committees and how they operate to maximise their impact and influence.

The delegation also met the Leader of the House of Commons, Rt Hon Andrea Leadsom MP, to discuss the scheduling of business in the House of Commons.
Since 2011, CPA UK on behalf of the CPA British Islands and Mediterranean Region has organised short-term Election Observer Missions across five UK Overseas Territories including the British Virgin Islands, Anguilla, Montserrat, Turks and Caicos Islands and Cayman Islands. CPA UK has also overseen Election Assessment Missions to the UK General Election in 2010, 2015 and 2017.

Over the course of 2018/19, CPA UK conducted two Election Observation Missions. The first Mission conducted was to the Jersey 2018 General Elections. The Mission was invited by the former Chief Minister and former Chair of the Privileges and Procedures Committee to observe the elections against international standards, commitments and obligations as well as domestic legislation. This was the first ever mission of its kind for a Crown Dependency.

A team of eight observers led by Hon Philip Paulwell MP of Jamaica worked in-country and met with numerous stakeholders across the Island.

Following the Mission, a report including 18 recommendations was published to improve the electoral system in Jersey. Topics covered in the report ranged from the administration of the election to the role of the media. In April 2019, the Privileges and Procedures Committee sub-committee published a proposal for sweeping reforms to the electoral system in Jersey which included many of the Mission’s recommendations.

In February 2019, the British Virgin Islands Government called an election. CPA was invited to conduct its third Mission to the UK Overseas Territory. Following the invitation, a Mission was deployed led by Hon. Pam Webster, leader of the Opposition in Anguilla. Following the programme and the publishing of the preliminary statement, the Government gave an indication of supporting of changes proposed by the Mission.

Left to right. Glenn Bedingfield MP (Malta), Felicity Herrmann (CPA UK), Matthew Salik (CPA UK), Hon Palmavon Webster MP (Anguilla), Jamie Green MSP (Scotland) and Merce Castells (Spain)
In 2016, the **Public Accounts Committee in Montserrat**, a British Overseas Territory in the Caribbean, partnered with CPA UK.

The Committee had not held an evidence session or completed an inquiry since November 2015 and it was keen to learn from and engage with other Committees in Westminster, Scotland, Northern Ireland, the Isle of Man, Jamaica and other UK Overseas Territories.

CPA UK organised a workshop in Montserrat for all Members of the Legislative Assembly, Permanent Secretaries, Heads of Department, the public and the media to improve awareness of the role of the Committee in making sure public money is well spent.

A committee member from Montserrat then attended the Westminster Workshop on Public Accounts Committees to further strengthen his skills as well as meet with counterparts from across the Commonwealth.

CPA UK arranged for a clerk from the Northern Ireland Assembly to provide direct technical support for the Committee’s first ever public evidence sessions in April 2018. This included developing terms of reference and inquiry timelines, as well as organising and developing questions for evidence sessions.

Following the evidence sessions, the Committee submitted their recommendations to the Government of Montserrat and received a response in February 2019. A second inquiry is now underway.

“The partnership between the Public Accounts Committee of Montserrat and CPA UK over the last three years has been a great success. The Committee has now completed its first public inquiry and the government has responded to the Committee’s recommendations. This is good news for accountability and transparency of public finances in Montserrat.”

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**Hon Joseph Farrell**  
Chair of the Montserrat Public Accounts Committee
CPA UK also supports Public Account Committees by hosting regional workshops around the Commonwealth to facilitate learning between committees from different countries and regions. Sessions are designed to give participants the opportunity to share their experiences, common challenges and possible solutions, within a regional context.

CPA UK organised **three workshops for Public Accounts Committees in Africa, the Pacific and for the UK Overseas Territories**, working with committees from 27 countries and territories.

These workshops supported members of Public Accounts Committees to improve their technical skills in scrutinising public expenditure and holding their governments to account. Other training areas covered included building conducive relationships with Supreme Audit Institutions and government, measuring committee effectiveness and engaging with the media.

Meg Hillier MP, Chair of the UK Public Accounts Committee, attended the African Regional Workshop, and commented:

“There is a long list of ideas for next time...a great buzz in the room with some real learning going on. The workshop was very useful, the challenge will be maintaining momentum, but this was a great start.”
WOMEN IN PARLIAMENT

CPA UK works with parliaments around the Commonwealth to support women parliamentarians in their roles, to work towards gender equality and to help parliamentarians scrutinise legislation through a gender sensitive lens.

In May 2018, CPA UK partnered with UN Women to run a two day workshop in Uganda for women committee chairs and vice-chairs of the Parliament of Uganda to improve their ability to communicate effectively with the media and the public.

92% of participants felt more confident to deal with the media after participating in this training.

After this workshop, CPA UK commissioned a Communications Handbook for Women Parliamentarians tailored to meet the challenges women parliamentarians face in their roles.

The handbook was developed by Bespoke Skills on behalf of CPA UK. It addresses media handling skills, speech making, effective questioning and communication with colleagues.

This handbook can be downloaded from www.uk-cpa.org.
As an active member of the Commonwealth Women Parliamentarians network which supports women in politics, CPA UK hosted the fifth British Islands and Mediterranean Region Women Parliamentarians’ Conference.

The theme of the Conference was ‘Women in Parliament: Past, Present and Future’, and it celebrated the centenary of the UK’s Representation of the People’s Act, reflecting on what progress has been made since, and what more needs to be done.

Participants from across the region heard from the UK Women and Equalities Committee about parliamentary scrutiny of the Government Equalities Office and took part in interactive sessions on social media, gender sensitive parliaments and building platforms for social change.
CPA UK has directly worked with parliaments in Nigeria, Ghana, Uganda, Pakistan, Bangladesh, Sri Lanka, Canada, Hong Kong, Kenya and Turks and Caicos Islands, providing practical advice and support in the pursuit of combating modern slavery, human trafficking and forced labour.

An important part of this work is fostering a greater understanding of the national and international benefits of introducing modern slavery-related legislation.

The Parliament of Australia has introduced only the second piece of national legislation in the world to directly hold companies accountable for modern slavery risks, both domestically and internationally. The Australian Modern Slavery Act is the culmination of a major campaign by civil society, religious and business partners. CPA UK has also worked with Australian parliamentarians to assist in reviewing and strengthening the legislation.

Senator Linda Reynolds, who has been actively involved in the Modern Slavery Project, stated:

“The Australian Parliament has passed the Modern Slavery Bill 2018 and I was thrilled to be the Minister responsible for its passage. This legislation is due in no small part to CPA UK, because without the workshops and access to those involved in all aspects of the UK legislation, it may not have happened. Even if it had, it is a far better bill than it would have been.”
Members from the Parliament of Uganda agreed to review their current legislation after attending a Legislative Drafting Seminar in the UK Parliament hosted by CPA UK.

CPA UK organised for a UK Member of Parliament to visit the Parliament of Uganda to provide technical and political support on strategies to support the bill being introduced and passed. A member of the Ugandan delegation sponsored a Private Member’s Bill to establish national legislation on Modern Slavery and it is hoped the bill will be introduced in the coming months.

Hon. Herbert Edmund Ariko MP, Parliament of Uganda said:

“We have come a long way. I wasn’t aware of the complexities of the issue at first, but now I perfectly understand where we are coming from, where we are going, and what are likely to be the challenges.”

After attending the CPA UK Asia-Pacific Workshop in April 2017, members of the National Assembly of Pakistan drafted a new bill to combat human trafficking after hearing about the passage of the 2015 UK Modern Slavery Act.

CPA UK worked with the National Assembly Member proposing the bill to ensure it would function effectively as a piece of legislation and it was introduced to the National Assembly. The Government of Pakistan, with support from the United Nations Office on Drugs and Crime, introduced its own anti-trafficking legislation which became law in May 2018.
The Commonwealth is a unique and diverse cohort of countries, with both advanced economies and developing countries working to adapt to a changing international trade landscape and further their trade ambitions.

CPA UK helps facilitate cooperation on trade through its projects and programmes, while supporting work on effective parliamentary oversight of trade agreements.

In April 2018, CPA UK organised a visit by a delegation of UK parliamentarians to the Parliament of New Zealand to explore the opportunities and challenges presented by a future Free Trade Agreement.

The UK delegation met a range of trade stakeholders in both the public and private sectors. Key outputs included the sharing of knowledge and good practice concerning trade negotiations, understanding the context and importance of trade to New Zealand, and identifying challenges and solutions concerning future potential trade negotiations.

In September 2018, a CPA UK delegation of UK members visited the state of Maharashtra in India to understand the position of Mumbai as India’s financial and commercial centre and the impact of India’s new Corporate Social Responsibility Law which stipulates that companies must allocate 2% of their net profits to corporate social responsibility.

Part of the visit included meeting with the Bombay Stock Exchange and receiving information about how it supports tech start ups with corporate funding.
The Westminster Workshop on Parliamentary Oversight of Trade Agreements was held in February 2019 and brought together parliamentarians and experts to explore practical oversight mechanisms for trade agreements.

In the context of the changing international trade landscape, it was timely to bring together parliamentarians from across the Commonwealth to share knowledge, listen to concerns and explore opportunities.

CPA UK held a precursor breakfast briefing in advance of the Workshop which examined parliamentary scrutiny of trade agreements in the content of the International Trade Committee’s recent inquiry and report.
Members of the CPA UK Executive Committee secured a debate in the House of Commons Chamber in advance of Commonwealth Day in March 2019. The debate was entitled ‘Opportunities and challenges facing the modern Commonwealth in its 70th year’ and 13 members debated the motion put to the House.

“The CPA [UK] does amazing work across the Commonwealth to advocate for and provide training to achieve more inclusive and effective Parliaments. It works with clerks and public accounts committees, so that higher standards of probity exist, and campaigns to ensure that the voices of parliamentarians are not ignored by the Executive.”

Dr Roberta Blackman Woods MP Hansard, 7th March 2019

“The debate has featured a common theme, namely the values that all Commonwealth countries share. That is reflected in the tremendous work that the CPA [UK] does in promoting the Commonwealth, which itself promotes friendship and co-operation between 2.4 billion people in 53 countries across the globe.”

Rt Hon Priti Patel MP Hansard, 7th March 2019

A display in Portcullis House explored the history of Commonwealth visitors to Parliament, past and present.
In the financial year 2018/2019, CPA UK had an income of £2,898,054 which included an annual grant-in-aid payment of £1,837,052 from the UK Parliament (70% House of Commons/30% House of Lords).

The Modern Slavery Project had an income of £306,560 and the UK Overseas Territories Project had an income of £517,606.

In addition CPA UK secured £236,836 from government and parliamentary partners to undertake key activities such as enhancing the performance of parliaments, working with Public Accounts Committees and Electoral Observation Missions.

This is a summary of our financial activities, extracted from the audited accounts for the year ending 31 March 2019.

Copies of the full Annual Reports and Accounts are available on the CPA UK website: www.uk-cpa.org
Liz McInnes MP, Chris Elmore MP, Patrick Grady MP and Lord Davies of Stamford visit their counterparts in Rwanda in November 2018.

Carolyn Labey, States of Jersey, contributes to a session at the Commonwealth Women Parliamentarians Conference in April 2018.

Meg Hillier MP, Chair of the UK Public Accounts Committee addresses delegates at the Commonwealth Women Parliamentarians Conference in April 2018.

An official speaks at the Public Accounts Committee Workshop in Kenya in August/September 2018.

Frank Dompreh from Ghana discusses modern slavery legislation at the Legislative Drafting Seminar in March 2019.

Hon Speaker Laura Tucker-Longsworth, Speaker of the House of Representatives in Belize, meets the Lord Speaker with James Duddridge MP, Chair of CPA UK.

Carolyn Labey, States of Jersey, contributes to a session at the Commonwealth Women Parliamentarians Conference in April 2018.
Kate Osamor MP at the National Agency for the Prohibition of Trafficking in Persons in Nigeria

Angela Rayner MP and John Mann MP with the Women’s Shadow Parliament in Sierra Leone

Participants at the Commonwealth Association of Public Accounts Committees Pacific Workshop in March 2019

Baroness Blackstone visits coral nurseries in Seychelles in February 2019

Clerks attending the Westminster Seminar on Effective Parliaments in November 2018

Members of the CPA British Islands and Mediterranean Region Election Observation Mission to Jersey in May 2018
Parliamentary Strengthening: Collaboration with the Parliament of Rwanda as the hosts of the Commonwealth Heads of Government Meeting 2020, further collaboration with the National Assembly of The Gambia, engagement with the British Islands and Mediterranean Region Branches and work with the Parliament of Sri Lanka on committee strengthening.

Public Accounts Committees: A Public Accounts Committee Workshop to be held in the Falkland Islands in June 2019, two more regional workshops in Asia (summer 2019) and the Caribbean (early 2020). This series of workshops will culminate in a pan-Commonwealth workshop in London in March 2020.

Women in Parliament: The Westminster Workshop on Gender Sensitive Scrutiny will be hosted in the UK Parliament from 17-19 June 2019 and will bring together parliamentarians from across the Commonwealth to explore the analysis of legislation, policy and budgets through a gender lens.

Modern Slavery: There will be an increased focus on the role of Parliament in providing oversight and scrutiny of anti-slavery legislation, with two committee workshops (one in Africa in June 2019 and one in the Asia-Pacific region in Autumn 2019) and the production of a Guidance Document on effective oversight and scrutiny.

Trade: A delegation of UK parliamentarians to Canada is planned for late 2019 which will focus on international trade agreements. Outputs from the Westminster Workshop on Parliamentary Oversight of Trade Agreements will be followed up.

Security: Scoping work on a cyber security programme for parliamentarians is being carried out.

If you are interested in finding out more about any of CPA UK’s programmes, please email cpauk@parliament.uk.